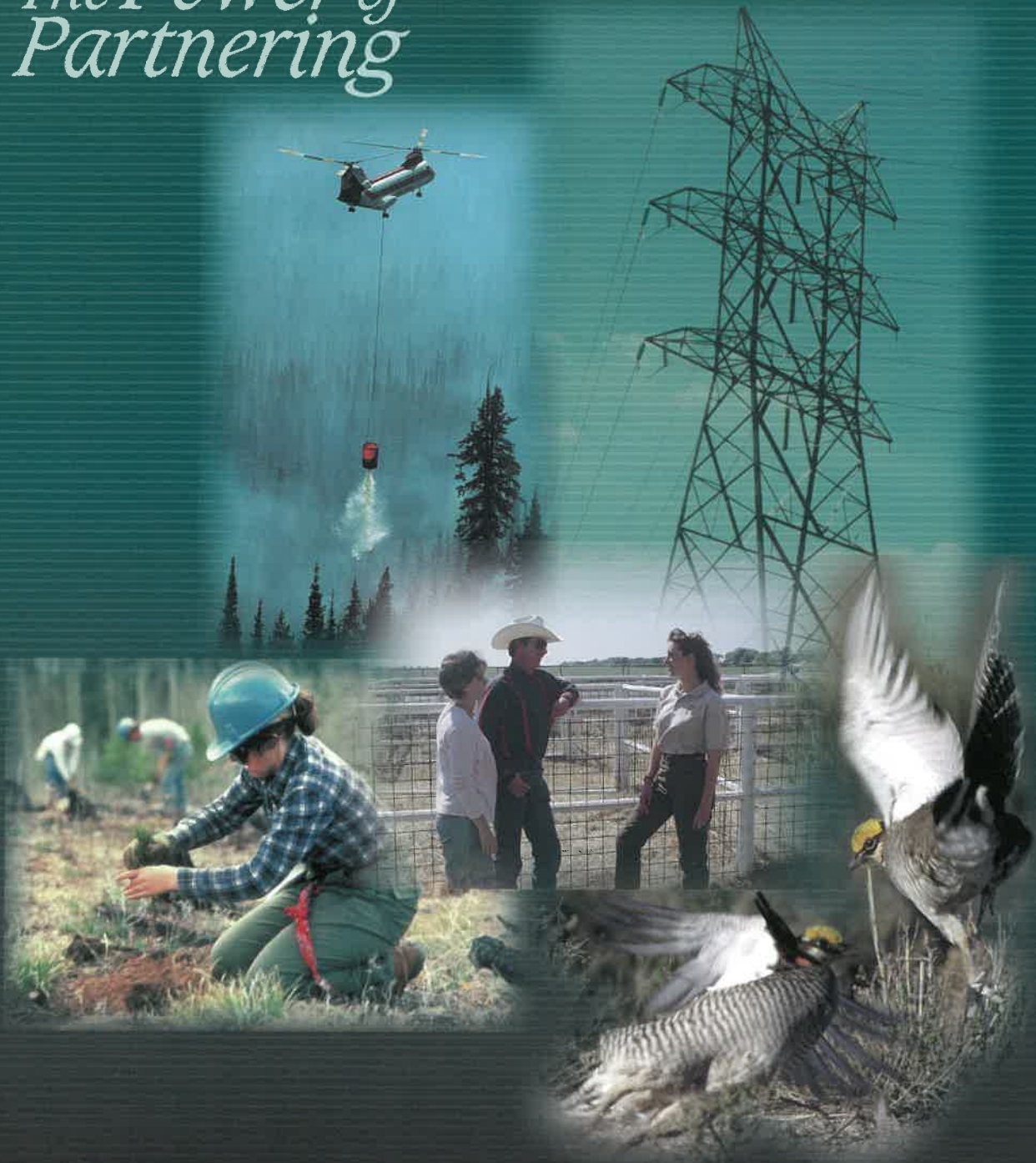
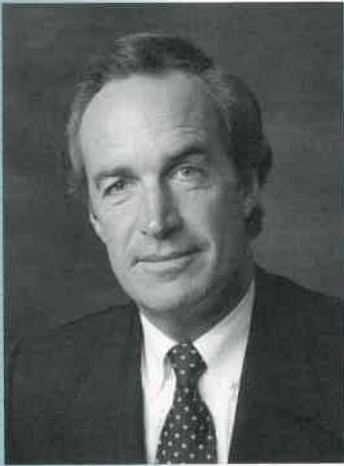


# *The Power of Partnering*



*Annual Meeting • Coeur d'Alene, Idaho • August 12-14, 2001*



## Message from the Chairman

*Dear Friends of the Western Governors' Association:*

*This past year, Western states have demonstrated the power of partnering to attack tough regional issues. This was particularly true as we responded to the catastrophic fire season of 2000 and as we tackled electricity shortages and rising prices in many parts of the West.*

*As chairman, I have sought to strengthen the role of states in the national decision-making process and to include all interested parties in developing solutions to our regional problems. In the case of forest and rangeland management, I believe we have ushered in a new era of management with states as full partners. Our proposed 10-year strategy for reducing the risk of wildfires and improving the health of fire-prone lands emphasizes the need for key decisions to be made at the local level. That will result in real changes in on-the-ground management of federal lands in the West.*

*This year we also witnessed how connected we are as a region when electricity shortages and rising energy prices hit several of our states. We are working together closely with federal agencies, tribes, the private sector and nongovernmental groups to ensure that we will have electricity when and where it is needed. In addition, the states have shared their plans for conserving energy, and we are working with the Administration on long-term measures that will increase energy supplies.*

*In other areas, my colleagues and I continue to work on improving environmental and natural resources management through broad-based partnerships. For example, pilot programs to conserve working landscapes and wildlife have been most successful when state and federal agencies involved willing landowners early in the planning stages and incentives were provided to help these stewards of the land remain productive.*

*A brief description of these and other WGA programs and initiatives can be found in this annual report. It has been an exciting and productive year for the Western Governors' Association, and it has been my honor to serve as its chairman.*

*Sincerely,*

A handwritten signature in black ink that reads "Dirk Kempthorne". The signature is fluid and cursive, with a long horizontal flourish at the end.

*Dirk Kempthorne  
Governor of Idaho  
Chairman, WGA*



# 2000-2001 Board of Directors

Governor Dirk Kempthorne, Idaho  
Chairman

Governor Jane Dee Hull, Arizona  
Vice Chairman

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Governor Tauese P. Sunia,  
American Samoa

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Governor Bill Owens, Colorado

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Northern Mariana Islands

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South Dakota

Governor Rick Perry, Texas

Governor Michael O. Leavitt, Utah

Governor Gary Locke, Washington

Governor Jim Geringer, Wyoming

# Member States, Commonwealth, and Territories of the Western Governors' Association



Northern  
Mariana Islands  
Guam

American Samoa

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# About the Western Governors' Association

Established in 1984, the Western Governors' Association is an independent, nonpartisan organization of Governors representing 18 Western states, and three U.S.-flag Pacific islands. Through their association, Governors identify and address key policy and governance issues in natural resources, the environment,

human services, economic development, international relations and public management. Governors select the issues for further review based on regional interest and impact. WGA helps the Governors develop strategies both for the complex, long-term issues facing the West and for the region's immediate needs. Governors use WGA to develop and advocate policies that reflect regional interests and relationships in debates at the national and state levels.

## *WGA has six basic objectives:*

- ▶ Develop and communicate regional policy
- ▶ Serve as a leadership forum
- ▶ Build regional capacity
- ▶ Conduct research and disseminate findings
- ▶ Form coalitions and partnerships to advance regional interests
- ▶ Build public understanding and support for regional issues and policy positions

The Governors serve as WGA's Board of Directors. A list of the 2000-2001 board members can be found on page one of this report. During the annual meeting, the board elects a chairman, approves a work plan and budget for the upcoming year and adopts policy resolutions that guide the work of the association. Between board meetings, an executive committee, consisting of the current chairman, chairman-elect and the immediate past chairman acts on policy, work plan and budget matters. In general practice, WGA's chairman recommends a focus and program during his or her term that integrates the interests of the Governors.

Many Governors have one or more issues or policy areas for which they choose to serve as a lead Governor. With the concurrence of the chairman, a lead Governor directs activities, develops proposed positions, chairs related meetings, and provides testimony and comments to Congress, committees and federal agencies. WGA staff provide assistance in these activities.

Between gubernatorial meetings, the WGA Staff Council, which comprises the chief of staff or top policy adviser for each Governor, meets to review and guide WGA activities.

## *Western Governors' Foundation*

The Western Governors' Foundation is the philanthropic arm of the Western Governors' Association. The foundation seeks and receives charitable grants and gifts from corporate and philanthropic donors and makes awards to the WGA and other organizations or individuals who assist in policy research.

The foundation also awards the George S. Mickelson Memorial Fellowship, annually. The fellowship was established in memory of the late South Dakota Governor George S. Mickelson, who served as WGA's chairman in 1991 and who tragically died in a plane crash in 1993. The fellowship honors his dedication to the West and his commitment to public service. It allows each succeeding chairman's state to fund an innovative demonstration or training opportunity for a deserving state employee that would not otherwise be possible.



# 2001 Year in Review

## Strengthening State and Federal Energy Policy and Systems

When Western Governors adopted the policy resolution, "Energy Policy for the Americas," on Dec. 1, they agreed to hold a roundtable "to examine issues, policies and programs necessary to assure secure, reliable, affordable and environmentally sound energy into the future." Within weeks, the urgency of holding such a roundtable became apparent as electricity and natural gas prices reached unprecedented levels in the West, resulting in power shortages, emergency calls for conservation and financial hardship for consumers in several states.

The Energy Policy Roundtable was held in Portland, Oregon on Feb. 2 and resulted in recommendations for short-term steps that should be considered by all levels of government and the private sector to remedy the immediate electricity crisis and long-term measures that would ensure reliable

and secure energy supplies. Ten governors from states within the Western electricity interconnection attended the meeting and concurred in the recommendations. Advising them in the roundtable discussions were Secretary of Energy Spencer Abraham, members of the Federal Energy Regulatory Commission and representatives of industry, consumer groups and the environmental community.

The governors submitted their recommendations to Vice President Dick Cheney and his Energy Policy Task Force and have offered to partner with the administration in ways that will allow the West to serve as a model for other regions in addressing energy policy. The

Governors are pursuing five broad areas: improving the demand response to changes in electricity prices; developing real-time, quality information on energy supply, demand and new energy infrastructure; improving energy efficiency; enabling the deployment of new supply technologies; and improving the quality and timeliness of reviews for proposed new energy infrastructure projects. Govs. Geringer and Kitzhaber have served as lead governors for this initiative.

In May, the Governors addressed one of the most critical issues identified at the Portland meeting: uncertainty about the adequacy of the transmission system to move electricity when and where it is needed. During that meeting, Gov. Kempthorne, WGA's Chairman, appointed a task force to devise a conceptual transmission plan that would identify potential transmission enhancements that would address electricity needs. The task force was headed by Jack Davis, president of Pinnacle West Capital Corp., and Commissioner Marsha Smith of the Idaho Public Utility Commission and chair of the state/provincial Committee on Regional Electric Power Cooperation. Development of the plan was one of several actions recommended by Governors to relieve congestion in the region's electricity transmission system and to streamline decision-making to meet future needs as more power comes online. The Governors plan to discuss the conceptual plan at their Annual Meeting, as well as two other issues: How can needed transmission be financed, and how can needed transmission be expeditiously sited and permitted?

### Reports, Position Papers and Resolutions

- ▶ *Conceptual Plans for Electricity Transmission in the West* (2001)
- ▶ *Implementation of Effective Energy Policy* (2001)
- ▶ *Legislation Needed to Ensure Reliability of the Electric Power System* (2001)
- ▶ *Energy Policy for the Americas* (Res. 00-036)
- ▶ *A Competitive and Reliable Western Electric Power System* (Res. 00-009)



Govs. Locke, Martz, Kempthorne, Kitzhaber, Davis and Hull at the Energy Policy Roundtable.

## Reports, Position Papers and Resolutions

- ▶ *A Collaborative Approach for Reducing Wildfire Risks to Communities and the Environment: A Ten-year Comprehensive Strategy* (2001)
- ▶ *The Catastrophic Wildfires of 2000: Collaborative Effort Key to Prevention and Improved Ecosystem Health* (2001)
- ▶ *Improving Forest Ecosystem Health on Federal Lands* (Res. 99-011)
- ▶ *Improving Forest Ecosystem Health on Federal Lands: Next Steps* (Res. 99-041)

# Restoring and Maintaining Healthy, Fire-prone Ecosystems in the West

The 2000 fire season was one of the worst in 50 years. Over 90,000 fires burned more than seven million acres, much of it in the West. The total acres burned represent three times the 10-year national average. At times, nearly 30,000 personnel were on the fire lines, including the military and firefighters from other countries. More than \$2 billion was spent suppressing wildfires during that year, and that does not include economic losses to communities, loss of property and damage to ecosystems.

The scale and intensity of the 2000 season capped a decade that was characterized by a dramatic rise in the number of large wildfires, the costs associated with fire suppression, and the values at risk in the wildland urban interface. In response to the scope of the problem and negative trends, both state and federal agencies have begun advocating a new approach to wildfires – one that would address the root of the problem rather than react only when faced with costly emergencies. Congress responded to the rise in public concern that emerged from the summer of 2000 by directing the federal land management agencies to work in partnership with state and local governments on a national, long-term strategy for the restoration of fire-prone ecosystems.

The specific instructions given by Congress resulted, in part, from a proposal made by the Western Governors' Association and reflected agreements made between the Governors and the Secretaries of Agriculture and Interior during a September 2000 meeting in Salt Lake City, Utah. They agreed that, guided by good science and a goal of restoring ecosystem health, many treatments could be done proactively, such as prescribed fire and understory thinning, to reduce the threat of severe wildfire, while simultaneously contributing to ecosystem health. The Governors called for full state and local involvement at all levels of planning and decision-making, implementation of projects on a landscape scale across ownerships, and the establishment of and sufficient funding for a long-term strategic plan for the overall restoration of fire-prone ecosystems nationwide. The meeting between the Governors and the Secretaries crystallized the need for a collaborative approach to address the problem in a new way.

With guidance from Govs. Kempthorne and Kitzhaber, WGA co-sponsored a number of meetings with the Department of the Interior and the USDA Forest Service that included a geographically diverse group of people, representing all levels of government, tribal interests, conservation and commodity groups, and community-based restoration groups. A smaller core group of representatives was asked to draft the long-term strategy, and WGA facilitated this process along with the federal agencies.

WGA is aiming to work closely in the coming year with the federal agencies to implement the strategy in order to improve the way we respond to the threat and consequences of severe wildfire.

The U.S. Forest Service and Department of the Interior's Bureau of Land Management have provided financial support for these efforts.





# Creating More Workable Environmental and Natural Resource Management Systems

The West has always been recognized as a place with landscape, geology, hydrology, climate and ecosystems far different than those found elsewhere in the United States. To effectively address environmental and natural resource concerns, policies and strategies must account for the West's special features.

Western Governors have supported and employed management systems that allow the public to meet environmental objectives in innovative, more cost effective ways. Initiatives focus on results rather than rigid, bureaucratic processes; emphasize the power of market incentives without defeating the enormous gains achieved; and solve problems through the involvement and cooperation of all affected groups - regulators, businesses, tribal governments, landowners and the general public.

This approach emanated from the Enlibra principles for environmental management, which the Governors adopted as a policy resolution in 1999. WGA has incorporated these principles into its programs, some of which are described below, and encouraged all levels of government, the private sector and nongovernmental groups to use them as well. Outreach and implement efforts are supported by a grant from the William and Flora Hewlett Foundation.

## Principles for Environmental Management in the West

- ▶ National Standards, Neighborhood Solutions — Assign Responsibilities at the Right Level
- ▶ Collaboration, Not Polarization — Use Collaborative Processes to Break Down Barriers and Find Solutions
- ▶ Reward Results, Not Programs — Move to a Performance-Based System
- ▶ Science for Facts, Process for Priorities — Separate Subjective Choices from Objective Data Gathering
- ▶ Markets Before Mandates — Replace Command and Control with Economic Incentives
- ▶ Change a Heart, Change a Nation — Environmental Understanding is Crucial
- ▶ Recognition of Costs and Benefits — Make Sure Environmental Decisions are Fully Informed
- ▶ Solutions Transcend Political Boundaries — Use Appropriate Geographic Boundaries for Environmental Problems

(Resolution 99-013)

## Western Regional Air Partnership

A decade ago, the Western Governors' spearheaded the charge to improve and maintain visual air quality around the Colorado Plateau by creating the Grand Canyon Visibility Transport Commission. Today, that effort has been expanded and refined through the work of the Western Regional Air Partnership. States, tribes, federal agencies, and a wide range of public and private groups have all come together to protect air quality in the National Parks and wilderness areas of the West that provide a unique, panoramic visual experience cherished by visitors from around the world. The importance of these scenic areas to the economy of many Western communities, the preservation of the Western lifestyle, and the legacy to be left to future generations cannot be underestimated.

Under the co-chairmanship of Gov. Leavitt and Gov. Cyrus Chino of the Pueblo of Acoma, the WRAP made great strides toward advancing its cause in 2000-2001. In September 2000, the WRAP submitted information to the U.S. Environmental Protection Agency outlining how voluntary reductions in sulfur dioxide emissions will be achieved from

## Reports, Position Papers and Resolutions

- ▶ *Protecting Air Quality through Improved Air Quality Management* (2001)
- ▶ *Annex to the Report of the Grand Canyon Visibility Transport Commission to the U.S. Environmental Protection Agency* (2000)
- ▶ *Regional Haze* (Res. 00-015)
- ▶ *Addressing Border Congestion to Improve the Environment and Commerce* (Res. 99-007)
- ▶ *Air Quality Reform and Flexibility - Western Air Quality Initiative* (Res. 99-012)
- ▶ *Web Site:* [www.wrapair.org](http://www.wrapair.org)

large industrial sources over the next two decades. This submission includes a backstop “cap-and-trade” program to ensure that reductions are achieved. Under that trading program, each source of emissions, such as power plants and smelters, would be given a certain number of

“allowances” or amount of emissions that it could trade. A source that would otherwise exceed its allowance could, for example, purchase allowances from another source that is under its limit. The WRAP also submitted supplemental clarifying information to the EPA in June 2001. EPA will conduct a rulemaking process to incorporate the WRAP’s program as an amendment to the existing national regional haze rule, with final approval expected in the next year.

The WRAP is vigorously working on many of the technical products that will assist states in preparing visibility plans. These include significant work on the development of regional emissions inventories, completing a detailed study on the impacts of windblown and otherwise resuspended dust on visibility, and examining the effects of agricultural burning and prescribed fire on pollution levels. The WRAP also established a Regional Modeling Center at the University of California-Riverside to assist states and tribes with the predictive modeling needed to prepare regional haze plans.

Finally, in 2001 the WRAP instituted a speakers’ bureau to inform a larger audience about regional haze and the work of the WRAP, and to increase awareness for WRAP projects. In the coming year, the WRAP will continue to develop and refine the technical tools needed by states and tribes, as well as begin to discuss the potential control programs that will improve visibility in the West.

The WRAP is supported financially by grants from the EPA.

## Water Policy

Current water supplies are already strained by competing demands for water to maintain and expand economic vitality and increased population growth; to support wildlife, including threatened and endangered species; and to meet requirements for water quality. A prolonged dry hydrological cycle could further compound these competing demands and have major impacts on our quality of life, particularly in the West. The WGA water program is intended to provide a state-based, strategic approach to Western water policy.

## Drought

Records indicate that drought occurs somewhere in the West almost every year. However, it is multi-year drought events that are of the greatest concern to planners, natural resource managers and government policy-makers.

During recent droughts, states often have been frustrated in their attempts to provide drought assistance to their citizens. At the federal level, droughts have historically been treated as unique, separate events, even though there have been frequent, significant droughts with national consequences over the years. Actions have been taken mainly





through special legislation and ad hoc action measures rather than through a systematic and permanent process, as occurs with other natural disasters. Frequently, funding to assist states with related impacts has been unavailable or not provided in a timely manner.

To better coordinate and integrate federal and state programs for drought, WGA has undertaken two initiatives with the leadership of Gov. Johnson. First, as recommended by the May 2000 report by the National Drought Policy Commission, WGA helped create the Interim National Drought Council in October 2000. This was accomplished through a memorandum of understanding. The objective for the Interim Council, of which WGA is a member, is to “improve the planning, communication, data, and response with regard to the management of current and future droughts.” Secondly, in June 2001, WGA Governors approved draft legislation entitled the “National Drought Preparedness Act of 2001.” This bill is intended to establish a national drought policy, much like the Stafford Act establishes a national policy for other natural disasters. A cornerstone of the bill is to place greater emphasis on drought preparedness and mitigation.

### ***Total Maximum Daily Load***

The Clean Water Act requires states to identify and list lakes, rivers and streams that do not meet water quality standards and establish a total maximum daily load (TMDL) for each non-attainment pollutant. This includes non-point source pollutants, at a level necessary to ensure that applicable water quality standards can be obtained.

Many Western lakes, rivers and streams listed for TMDL development cross state borders, which requires coordinated strategies among adjoining states, tribes, Environmental Protection Agency regional offices, federal land management agencies, and affected

stakeholders. However, states have been frustrated with the lack of practical models upon which they can draw.

WGA has undertaken a pilot program to assist in the development of tools and guidelines for coordinating interstate watersheds. The two TMDL coordination efforts selected include the Columbia and Snake River mainstems for temperature and total dissolved gas and the Bear River for sediments and nutrients. Work on the Columbia/Snake commenced this year with the development of an outreach program and coordinated work plans between the states, tribes, and EPA. This project is funded through an EPA grant. The Bear River effort will begin as funding becomes available.

On another front, WGA hosted its final in a series of TMDL workshops in Scottsdale, Arizona in March. This workshop, “Environmental Credit Trading as a Tool for Meeting TMDLs,” was co-sponsored by the Western States Water Council and provided a forum to discuss the keys to developing and

## **Reports, Position Papers and Resolutions**

- ▶ *Regarding Future Management of Drought in the United States* (Memorandum of Understanding; 2000)
- ▶ *Western Drought Experience: The Western Drought Coordination Council's Report to the National Drought Policy Commission* (1999)
- ▶ *Drought Response Action Plan* (1996)
- ▶ *Future Management of Drought* (Res. 99-018)
- ▶ *Interstate Coordination of State Watershed Plans to Implement Total Maximum Daily Loads Under the Clean Water Act* (Res. 99-002)
- ▶ *Negotiated Indian Water Rights Settlements* (Res. 98-029)

implementing water pollution trading programs. The workshop examined the success of pollution trading in other media and concluded with a discussion on how a multi-credit trading system, including water pollution trading, may improve the overall viability of pollution trading programs.

### ***Indian Water Rights***

The Western Governors' Association, along with the Western Regional Council, the Native American Rights Fund, and the Western States Water Council, participates in the Ad Hoc Group on Indian Water Rights. This group has consistently supported the negotiated settlement of Indian land and water right disputes and believes funding will be a barrier, unless the budgetary process is changed. Currently, funding for these settlements must be offset by a corresponding reduction in some other discretionary component of the Interior Department's budget. When funding occurs only at the expense of some other program, it is difficult to negotiate settlements.

The Ad Hoc Group briefed members of Congress in April on the issue and possible funding solutions. During the briefing, Sen. Pete Domenici of New Mexico announced he would introduce legislation to provide a budgetary mechanism to ensure that funds will be available to fulfill the federal government's responsibilities to negotiated Indian land and water settlements. The bill would adjust the discretionary spending limits for an appropriation that funds federal commitments made in previously authorized Indian water or land settlements. Govs. Hull and Kitzhaber, co-leads for this initiative, have written Congress urging the bill's passage.

### ***Nuclear Waste Transportation***

Eleven Western states work through WGA and in cooperation with the U.S. Department of Energy to plan and prepare for shipments of transuranic waste to the Waste Isolation Pilot Plant (WIPP) in New Mexico. Since March 1999, nearly 300 shipments have been made, primarily from the Rocky Flats Ecological Test Site and the Idaho National Engineering and Environmental Laboratory (INEEL).

This past year, Western states have focused on updating the Western Transportation Safety Protocols based on their shipping experience, developing protocols for remote handled (high level) shipments, and preparing protocols for shipments by rail. The U.S. Department of Energy, through a Memorandum of Agreement, has agreed to follow those protocols in making transuranic shipments to WIPP. The department also has used the WGA protocols as a model for defining its own procedures related to other radioactive waste shipments.

In addition to the WIPP shipments, DOE has made two shipments of foreign research reactor spent nuclear fuel to INEEL. The department used a transportation plan prepared in cooperation with the Western states to make those shipments. WGA and the Western states frequently are called upon by DOE and other organizations to provide advice and assistance in the planning, routing, tracking, emergency response, resource allocation and safe operation of radioactive waste shipments.

Govs. Kempthorne and Guinn are the lead Governors for WGA's radioactive waste transportation program and Gov. Johnson is the co-lead Governor for issues related to WIPP. The program is supported with funding from DOE.



## **Reports, Position Papers and Resolutions**

- ▶ *Transportation of Spent Nuclear Fuel in the West (2001)*
- ▶ *Safe Transportation of Spent Nuclear Fuel and High-Level Radioactive Waste (Res. 98-006)*
- ▶ *U.S. Department of Energy Waste Isolation Pilot Plant (WIPP) and TRU Waste (Res. 00-016)*




# Strengthening Agriculture, Land Stewardship

## *Farm Bill Reauthorization:*

### *New Approaches, Flexibility for Western Agriculture*

Agriculture in Western states differs significantly from that of other regions of the country. We have greater variations in soil, climate, terrain, agricultural practices, water availability, agricultural structure and crop diversity. Despite these differences, the national Farm Bill's programs and technical



“ The complexities and challenges faced by farmers and ranchers in the 21st Century necessitate a change in the status quo of policies that affect agriculture. We need to develop a sound agriculture policy that is fair to farmers and ranchers, provides needed flexibility to address unique issues of the West, and that will ensure our nation's agriculture producers of success in the new global economy. ”

— Gov. Mike Johanns

## Reports, Position Papers, Resolutions

► *Farm Bill  
Reauthorization:  
New Approaches,  
Flexibility Needed  
for Western  
Agriculture (2001)*

tools do not, as a rule, acknowledge local differences or allow sufficient flexibility to be truly effective or to meet state and local priorities.

The challenge for policy-makers today is to capture a national vision that resolves into regional goals and, with further refinement, translates into local action. This vision needs to include provisions that allow farmers and ranchers to maintain an economically viable and healthy working landscape that produces the food and fiber on which the country depends, while improving the environmental benefits that our country seeks.

Unlike most developed land uses, agricultural land uses have the potential to create many opportunities for enhancing environmental and natural resources protection. Many farmers and ranchers actively manage their land to support environmental objectives, but many more would do so with the right incentives and support. During the past year, a working group established by WGA has been exploring how the Farm Bill can better support willing landowners with these efforts.

The work group was established at the request of Governor Johanns, WGA's lead governor for Farm Bill reauthorization. It has focused on creating opportunities for conservation and has worked closely with a number of organizations, including the National Association of the State Departments of Agriculture. One area being explored is a block grant initiative for stewardship efforts that would give state and local governments greater flexibility, innovative tools and resources to implement agricultural conservation priorities. The work group is also examining the use of multi-credit trading as a tool to offset environmental impacts. Tradable credits are currently being used in wetland restorations. For example, a farmer with wetlands may sell credits from his wetland to a developer who must mitigate for loss of wetland acreage.

As Congress considers Farm Bill Reauthorization over the next year, Western Governors will present these and other proposals that will provide new opportunities for the farming and ranching community to remain a valued and viable part of Western communities.

## Reports, Position Papers and Resolutions

- ▶ *Ranch Conversations: A Blueprint for Conserving Species and Rural Lifestyles* (2001)
- ▶ *A Workable, More Effective Endangered Species Act* (2001)
- ▶ *Reauthorization and Amendment of the Endangered Species Act of 1973* (Res. 00-050)
- ▶ *De-Listing of Endangered Species* (Res. 00-020)

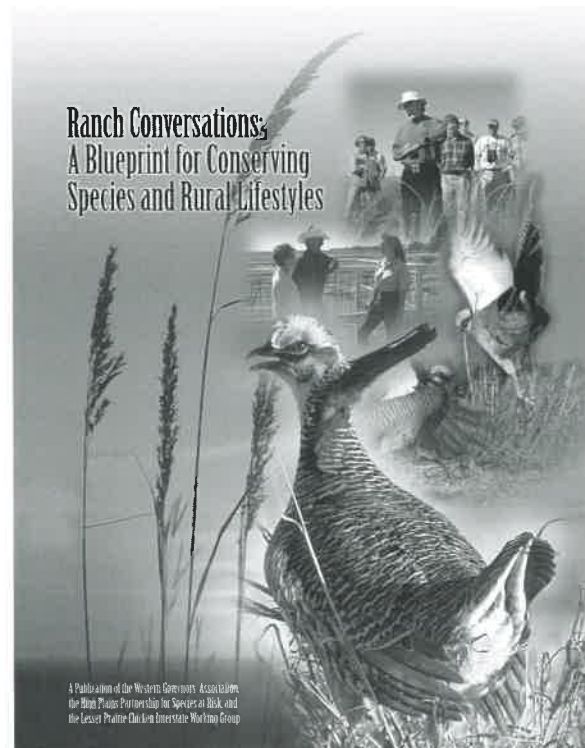
## High Plains Partnership for Species at Risk

The High Plains Partnership for Species at Risk is implementing comprehensive, voluntary, incentive-based conservation and recovery strategies to protect species and maintain workable farms and ranches. The partnership has five objectives:

- ▶ Answer applied research questions about relationships between wildlife and habitat,
- ▶ Improve communication and build local involvement,
- ▶ Establish demonstration areas as educational tools,
- ▶ Practice adaptive management practices, and
- ▶ Cost-share approved range management practices.

The partnership brings together a wide variety of interests to devise voluntary solutions to the problem of declining wildlife species on the High Plains. WGA provides staffing to help the partnership achieve its objectives. This year it released the report, "*Ranch Conversations: A Blueprint for Conserving Species and Rural Lifestyles*," which highlights how one community-based partnership is trying to reverse the decline of the lesser prairie chicken by involving willing landowners early in the conservation planning process.

This innovative program was initiated by wildlife agency directors from Colorado, Kansas, New Mexico, Oklahoma and Texas and involved a wide variety of interests. They hosted 12 "Ranch Conversations" over two years to open the lines of communication with landowners by sending the clear message: "We're here to ask questions, not pass edicts." Following those meetings, 21 landowners committed more than 84,000 acres to grazing and vegetation management plans that will enhance or recover range conditions benefiting lesser prairie chickens. Another 200 landowners are on a waiting list, as incentive funding becomes available to expand the program.



The High Plains Partnership for Species at Risk has created a model for voluntary, incentive-driven conservation efforts. New partnerships, supported by adequate funding, can do much to conserve other declining species on the High Plains and maintain rural lifestyles across the West.

Funding for this project has been provided by: the U.S. Department of Agriculture-Natural Resources Conservation Service; U.S. Environmental Protection Agency; U.S. Fish and Wildlife Service; the Kerr Center for Sustainable Development; G.M. Sutton Avian Research Center; Houston Industries; Chevron Oil Corporation; private landowners; and the states of Colorado, Kansas, New Mexico, Oklahoma and Texas.



## Open Lands

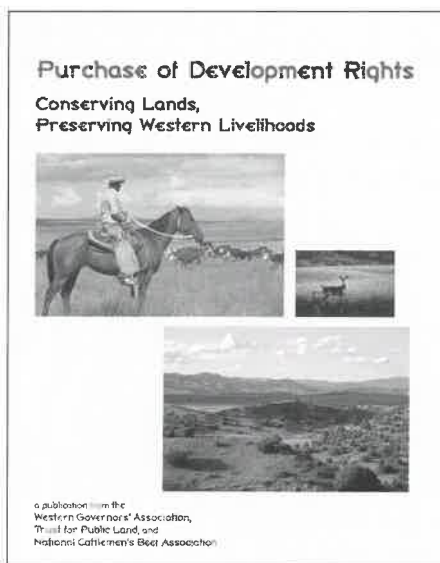
As a rapidly growing population continues to call the West home, it becomes more imperative to find innovative ways to preserve the working landscapes that frequently attracts those very newcomers. Under the leadership of Gov. Geringer, WGA's open lands work group determined that one of the best

“ (PDR) programs offer cattle producers another option to help protect their private rangelands as wide open spaces and pass the land and ranching heritage onto future generations. Importantly, this option retains private ownership and management. ”

—Lynn Cornwell, President, National Cattlemen's Beef Association

## Reports, Position Papers and Resolutions

- ▶ *Purchase of Development Rights: Conserving Lands, Preserving Western Livelihoods* (2001)
- ▶ *Open Spaces* (Res. 99-024)



methods to protect disappearing farm and ranch land was through publicly funded Purchase of Development Rights. PDR transactions allow willing landowners to partner with public entities to conserve working landscapes using market- and incentive-based, non-regulatory techniques. The WGA work group recommended that a report be prepared to help build community understanding of this land preservation tool and the many different ways it can be employed.

This year, WGA joined with the Trust for Public Lands and the National Cattlemen's Beef Association to produce, "*Purchase of Development Rights: Conserving Lands, Preserving Western Livelihoods.*" The report details the ways that PDR both helps Western landowners achieve personal and financial goals and helps the public realize

goals of land protection. It gives examples of existing state and local PDR programs in the West and explains how landowner-initiated PDR transactions operate.

A joint letter commending the report and the use of PDR was signed by Gov. Kempthorne, WGA Chairman; Will Rogers, President, Trust for Public Lands; and Lynn Cornwell, President, National Cattlemen's Beef Association. The letter stated:

"There are few concerns more central to the West than the protection of our traditional agricultural economy and our glorious natural landscapes. Our organizations and many people across the region are dedicated to finding and using effective, cooperative means to prevent the loss of prime farm and ranch lands, and the fragmentation of the open spaces we love. The purchase of development rights is one such tool."

The report, which was made possible by a grant from the David and Lucile Packard Foundation, has been distributed widely to landowners, conservation groups and communities.

## Reports, Position Papers and Resolutions

- ▶ *Drug Strategies in the West* (2000)
- ▶ *Drug Policy in the West* (Res. 00-024)
- ▶ *Methamphetamine Manufacturing, Transportation, Use and Sale* (Res. 00-025)

## Improving the Social and Economic Fabric of the West

### *Effective Drug Policies: Reducing the Demand*

Reducing the demand for drugs has been one of the cornerstones of Gov. Kempthorne's Chairmanship this year. In a resolution adopted in June 2000, the Governors expressed their support for developing comprehensive drug and alcohol abuse strategies at the state and federal level, including prevention, intervention, education, treatment, aftercare and enforcement.

Over the past year, WGA convened two drug policy academies, in Phoenix and Lincoln, Neb., to facilitate the development and implementation of innovative action plans to reduce the demand for illicit drugs and the social costs that result from their use. Teams of decision-makers participating in the workshops represented American Samoa, Arizona, Idaho, Montana, Nebraska, New Mexico and Wyoming. Nationally recognized experts assisted the teams in: defining the problems associated with drug and alcohol abuse; crafting strategic solutions tailored to their needs, goals and capabilities; and developing strategies to implement the programs they developed.

In June 2001, a Western Drug Policy Summit was held in Boise, Idaho. The summit was designed to reach a much broader audience and to heighten public awareness of the region's substance abuse problems and further promote effective solutions. Govs. Kempthorne, Johanns and Johnson facilitated the discussions with summit participants.

"While I do not back down from holding people accountable for their actions, focusing only on the supply of drugs is not the solution," Kempthorne said. "We must be more aggressive in reducing demand for drugs in the first place."

Johanns stressed that treatment works, whether it is voluntary or involuntary, and states "need to be willing to put our money where our hope lies." Gov. Johnson said drug abuse should be viewed as a health problem, not a criminal problem.

A final report on the Summit is posted on the WGA Web site, including recommendations from summit breakout sessions, which the Governors will consider for possible further action. Lead governors for this program are Governors Kempthorne and Johnson. Funding has been provided through grants from the John D. and Catherine T. MacArthur Foundation and the Bureau of Justice Assistance, U.S. Department of Justice.

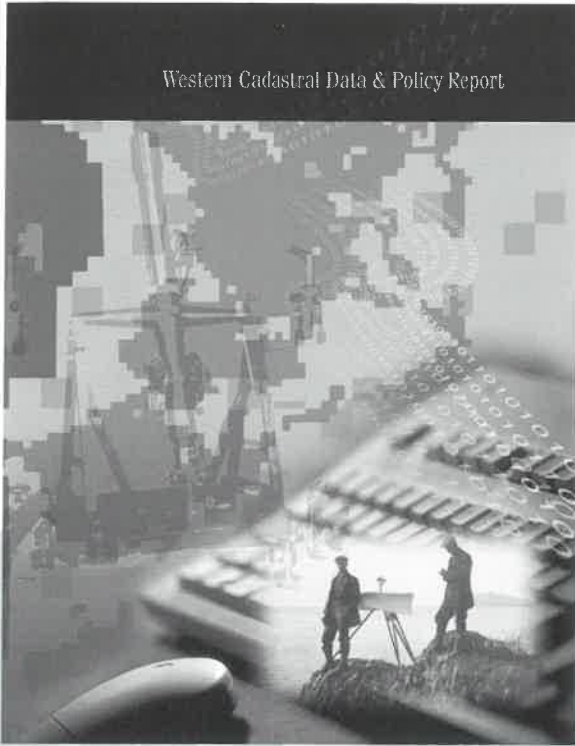
### *Information Technologies*

New technologies offer great promise to improve government efficiency and effectiveness. The Governors have asked WGA to manage several technology-based efforts, including demonstration projects and multi-state and public-private technology coordination efforts. Three of those initiatives



*Govs. Dirk Kempthorne and Jane Dee Hull visit Guiding Star Program in Phoenix, which provides substance abuse and domestic violence counseling to Native American women and their children in a residential setting.*





are mentioned in this report: the Health Passport Project, the Geographic Information Council and the High Tech Council.

WGA has brought together key public and private partners to pioneer a new way of delivering health-care services with the Health Passport Project. The goals are to create a more cost effective and integrated health-care system and improve public health. To achieve these goals, the project has developed and is testing the use of electronic portable health records using smart cards.

The Health Passport card is being used by individuals for portable health records, public benefit authorization and payment, and for secure Internet access to personal health records. Providers and insurers will use the

cards to authenticate eligibility; access appropriate records, such as blood type and immunizations; and manage health and financial records. Health Passport cards are expected to become a major component in the delivery of health care and health benefits following a successful two-phase demonstration.

Phase I and an evaluation report were completed this year. Phase I tested whether using smart cards to integrate delivery of an array of state and federal public health services leads to improved health and increased efficiency and client satisfaction. Building on these results, Phase II is testing how the Internet and secure authentication can be used to retrieve real-time patient records and to deliver that information anywhere in the world. The goal of this second phase is to integrate the tremendous advantages of a secure, personal mechanism for people receiving health benefits with the rapidly emerging, Web-based health services so useful to providers worldwide.

Govs. Geringer and Guinn serve as lead Governors for the Health Passport Project, which is being tested in Cheyenne, Wyo.; Bismarck, N.D.; and Reno, Nev. Support is provided by federal agencies, including Maternal and Child Health; Women, Infants and Children; Head Start; and General Services Administration. The pharmaceutical industry has also provided support, including Pasteur Merieux Connaught, Pfizer, Shering-Plough, AstraZeneca, Johnson & Johnson, Merck, Glaxo-Wellcome and the Pharmaceutical Research and Manufacturers of America.

With another high-tech initiative, WGA coordinates the work of the Governors' Geographic Information Council. The Council has focused this year on improving the use of remote sensing and satellite imagery in dealing with state challenges, cadastral data modernization, and using GIS technologies to better prepare for, respond to, and recover from wildfires. The council also produced a report summarizing current federal, state and local efforts to digitize cadastral data and recommending policies and approaches for converting the region's paper-based land records into an electronic format. Govs. Leavitt and Geringer serve as lead governors for the council.

The High Tech Council, comprising Governors and high tech companies' representatives, convened in October to discuss how states and the industry can partner to improve government efficiency and service to citizens. As lead governor for the issue, Gov. Kempthorne hosted the meeting in Sun Valley, Idaho. Three issues were identified as priorities: education, health care, and broadband connectivity. The Council will continue to work on these issues in the coming year.

## Reports, Position Papers and Resolutions

- ▶ *Health Passport Project - Final Evaluation* (2001)
- ▶ *Western Cadastral Data and Policy Report* (2001)
- ▶ *Ensuring Broadband Connectivity in the West* (2001)

- ▶ *Regional Air Service in the West* (Res. 00-035)
- ▶ *Essential Air Service Program* (Res. 98-021)

## *Air Service in the West*

Govs. Geringer, Guinn, Johanns, Hull and Owens have lead the West's efforts to seek a comprehensive federal review of the United Airlines proposed merger with US Airways and to

improve regional air service to small- and medium-size Western communities. The Governors asked the U.S. Department of Justice and the Federal Trade Commission to review the merger in terms of market dominance, competitive impacts and the potential for forcing mergers between other airlines.

The Western Governors support full funding of the Wendell H. Ford Aviation Investment and Reform Act for the 21st Century (AIR 21) and have asked the federal government to honor its commitments to support the Essential Air Service Program. They have requested Congress and the Secretary of Transportation to ensure the funds are available to maintain service to small- and medium-size communities under this program. Congress has consistently under-funded the program, and the Secretary has had to use discretionary funds to maintain its current level.

Governor Geringer, working with United and other airline executives, is re-examining the Essential Air Service program to find ways to make it work more effectively. He has also sought to convene a meeting in Washington, D.C. with the Western states, airlines and the Department of Transportation to develop workable ideas for improving the program, which could then serve as legislative proposals for Congress.



## *Building on Relationships with Canada and Mexico*

### *Western U.S.-Western Canada Relations*

WGA has always worked closely with Western Canadian Premiers on issues of mutual concern, and the Premiers have participated in WGA's Annual Meeting for the last decade. In 2000, Western Governors attending the meeting of the Western Premiers Conference (WPC) at the International Peace Garden on the Manitoba/North Dakota border agreed to a framework that establishes a more formal, ongoing arrangement. WPC and WGA members agreed to meet once a year to discuss and share information and to develop a work plan for the coming year on mutually agreed to issues. Most of the Premiers will attend the 2001 WGA Annual Meeting in Coeur d' Alene, Idaho to discuss issues ranging from energy policy to animal health and related safety regulations. The members of the WPC are the Premiers of British Columbia, Alberta, Saskatchewan, Manitoba, Nunavut, the Yukon and the Northwest Territories.

### *U.S.-Mexico Border Environment Dialogue*

The Border Environment Dialogue provides a mechanism for U.S. and Mexican state and federal officials to work together on health, environmental and natural resource issues of mutual concern. With WGA's assistance, an ongoing forum and coordination mechanism has been established for the environment agencies of the four U.S. and six Mexican border states to communicate, exchange information and cooperate on border environment issues and programs. The annual Ten State Retreat, at which the environment directors convene, will be hosted by California in September 2001. These



efforts are closely coordinated with the Border Governors' Conference, held annually by the 10 U.S.-Mexico border governors. This coordination has allowed the environment leaders to have an effective voice in the Border Governors' agenda and policy positions, including the most recent BGC that took place in Tampico, Tamaulipas in June 2001. The U.S. Environmental Protection Agency provides funding for these efforts.



## Border Energy

WGA is working with U.S. and Mexican states to achieve energy savings and air quality benefits along the border. With the proliferation of Maquiladora plants and facilities, energy consumption and air pollutant emissions in border towns have increased significantly. One important objective of this effort is to improve air quality along the U.S.-Mexico border through the promotion and use of energy efficiency equipment. Toward that end, WGA is developing a bilingual Web site to provide businesses, manufacturing plants and individuals with information on how to achieve energy savings. This site will be unveiled at the Border Energy Forum meeting in Tucson, Arizona in October 2001. Once the site is operational, WGA and the states will be involved in a continuing effort to promote energy savings in the border region.

## Border Congestion, Air Quality and Commerce

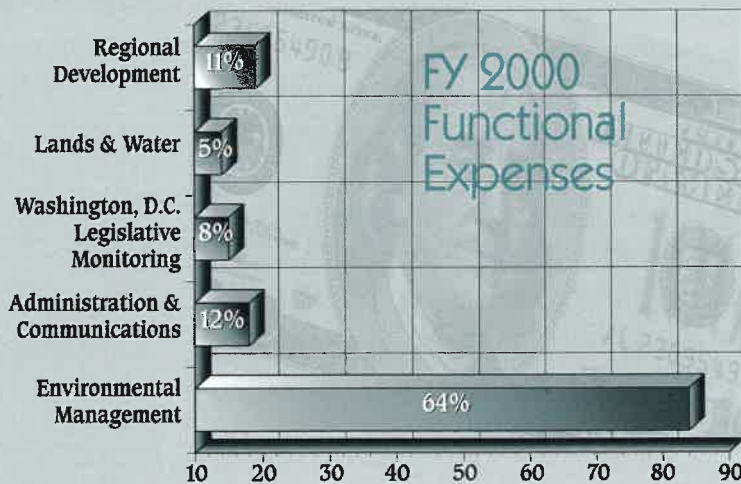
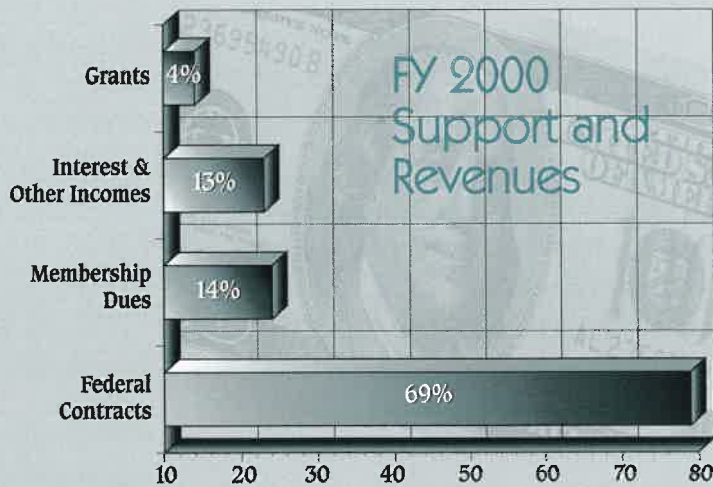
WGA is concerned about the efficient movement of people and goods across the U.S.-Mexico border, both for commerce and environmental reasons. However, those efficiency goals must be balanced with the national objective of ensuring immigration and customs laws are followed. WGA has prepared a report on the causes and potential solutions to border congestion, including data on the number of hours of delay that might be saved through the adoption of those solutions. WGA is continuing to work with state, local and federal agencies to improve conditions at the border.

*Reports, position papers and resolutions mentioned in the "2001 Year in Review" are available on the Western Governors' Association Web site at [www.westgov.org](http://www.westgov.org). Resolutions adopted at the 2001 Annual Meeting in August, which are not listed in this report, are also available on the Web. For those without access to the Internet, copies of these documents may be obtained by contacting WGA at (303) 623-9378.*

## Reports, Position Papers and Resolutions

- ▶ *WGA Relations with the Western Premiers' Conference* (Res. 99-027)
- ▶ *WGA Relations with Mexico and the Border Governors' Conference* (Res. 99-028)
- ▶ *U.S.-Mexico Border Environment* (Res. 00-011)
- ▶ *Addressing Border Congestion to Improve the Environment and Commerce* (Res. 99-007)
- ▶ *Border Congestion, Air Quality and Commerce Study* (Revised, July 2001)

# Finances



WGA's income is derived from dues from member states, grants and contracts, contributions, interest and other miscellaneous income. Member dues for fiscal year 2000 were \$36,000 per state and \$6,000 per territory/commonwealth.

During the fiscal year ended June 30, 2000, WGA's income totaled \$4,674,866. Approximately 69 percent of this amount was received from federal agencies for various projects.

## Statement of Activities for the Year Ended June 30, 2000

Membership Dues	\$ 624,000
Federal Contracts	3,218,450
Grants	204,508
Meetings & Conferences	574,880
Interest Income	53,028

Total Support and Revenues **\$4,674,866**

## Functional Expenses

Environmental Management	\$ 2,899,349
Regional Development	503,884
Lands and Water	254,193
Washington, D.C. Legislative Monitoring	356,467
Administration and Communications	560,771

Total Functional Expenses **\$4,574,664**

Excess of Support and Revenues Over Expenses	100,202
Fund Balances, Beginning of Year	1,193,956
Fund Balances End of Year	<b><u>\$ 1,294,158</u></b>

*Excerpted from the audit report of Dollinger, Smith & Co., Certified Public Accountants*



# Governors' Bio Sketches

## Alaska



**TONY KNOWLES** was born in Tulsa, Oklahoma. He enlisted in the U.S. Army in 1962 and served in the 82nd Airborne Division. He volunteered to serve in Vietnam from 1964 to 1965. Knowles earned a bachelor's degree in economics from Yale University in 1968 and moved to Alaska later that year. He served on the Anchorage Assembly from 1975 to 1979 before being elected mayor of Alaska's largest city, a position he held from 1981 to 1987. Knowles served on the North Pacific Fishery Management Council from 1988 to 1989. He was first elected Governor in 1994 and re-elected in 1998. He is a past chair of the Western Governors' Association (1998). Knowles currently serves as chair of the Interstate Oil and Gas Compact Commission and as a member of the Pew Oceans Commission.

*Birth Date: January 1, 1943*  
*Family: Married; three children*  
*Spouse: Susan*  
*Religion: Non-denominational*  
*Party: Democrat*  
*Re-elected: 1998*  
*Term Expires: December 2002*

## American Samoa



**TAUESE P. SUNIA** was born in Fagatogo, American Samoa. He earned his bachelor's degree in history and political science from the Kearney State Teachers College, his master's degree in education administration from the University of Hawaii, and a doctorate of humane letters from Golden Gate University. Governor Sunia spent many years in education as a teacher, administrator, college vice president, and state superintendent. He also practiced law and served as president of the American Samoa Bar Association. He was first elected governor in 1996 and re-elected in 2000.

*Birth Date: August 29, 1941*  
*Family: Married; ten children, eleven grandchildren*  
*Spouse: Fagaoalii*  
*Religion: Christian*  
*Congregationalist*  
*Party: Democrat*  
*Re-elected: 2000*  
*Term Expires: January 2005*

## Arizona



**JANE DEE HULL** was born in Kansas City, Missouri. She received a bachelor's degree in elementary education from the University of Kansas at Lawrence in 1957 and did postgraduate work in political science and economics at Arizona State University from 1974 to 1979. She is a graduate of the Josephson Ethics Institute and has served on the boards of numerous community and service organizations. In 1979 she was elected to the Arizona House of Representatives,

where she served as speaker from 1989 to 1992, the first woman to hold that position in Arizona. She served as secretary of state from 1993-1997 and became Governor in 1997. Governor Hull is Vice Chairman of the Western Governors' Association, the first woman to serve in that capacity.

*Birth Date: August 8, 1935*  
*Family: Married; four children, eight grandchildren*  
*Spouse: Terrance*  
*Religion: Catholic*  
*Party: Republican*  
*Elected: 1998*  
*Term Expires: January 2003*

## Nevada



**KENNY C. GUINN** was born in Garland, Arkansas and grew up in Exeter, California. He earned undergraduate and graduate degrees in physical education from Fresno State University in 1959 and 1965, respectively, and a doctorate in education from Utah State University in 1970. In 1964, Guinn went to work for the Clark County School District as a planning specialist. Within five years, he was named superintendent of schools in Clark County and served in that position until 1978. At that time he was hired as administrative vice president for Nevada Savings and Loan in Las Vegas, which later became PriMerit Bank, and in 1987 he was appointed chairman of the board of directors. Soon thereafter, Guinn was recruited to the energy business as president of Southwest Gas Corporation, eventually becoming chairman of the board of directors in 1993. He continued working in the private sector until running successfully for Governor in 1998.

*Birth Date: August 24, 1936*  
*Family: Married, two children, six grandchildren*  
*Spouse: Dema*  
*Religion: Episcopalian*  
*Party: Republican*  
*Elected: 1998*  
*Term Expires: January 2003*

## New Mexico



**GARY E. JOHNSON** was born in Minot, North Dakota. He received a bachelor's degree in political science from the University of New Mexico in 1975. In 1976, he and his wife, Dee, founded Big J Enterprises, a commercial and industrial construction company still operating in New Mexico. He worked in the private sector until running for Governor in 1994. Johnson was re-elected in 1998. An accomplished triathlete, he has enjoyed promoting physical fitness while in office and was the first Governor to compete in the Ironman in Hawaii.

*Birth Date: January 1, 1953*  
*Family: Married; two children*  
*Spouse: Dee*  
*Religion: Lutheran*  
*Party: Republican*  
*Re-elected: 1998*  
*Term Expires: January 2003*

## North Dakota



**JOHN HOEVEN** was born in Bismarck, North Dakota, on March 13, 1957. In 1979, he earned a bachelor's degree from Dartmouth College, majoring in history and economics. In 1981, he earned a master's degree in business administration from the J.L. Kellogg Graduate School of Management at Northwestern University. Hoeven served as executive vice president for First Western Bank in Minot from 1986 to 1993 and as president and CEO of the Bank of North Dakota from 1993 to 2000.

*Birth Date: March 13, 1957*  
*Family: Married, two children*  
*Spouse: Mical (Mikey)*  
*Religion: Catholic*  
*Party: Republican*  
*Elected: 2000*  
*Term Expires: December 2004*

## Northern Mariana Islands



**PEDRO P. TENORIO** was born on the island of Saipan. He completed his secondary education on Guam, graduating from George Washington High School in 1955, and he attended the Territorial College of Guam (now the University of Guam). In government service, he first served in the House of Representatives of the Congress of Micronesia and subsequently became a member of the Marianas District Legislature. In 1978, when the Northern Mariana Islands became a U.S. commonwealth, Tenorio was elected vice president of the senate of the first commonwealth legislature. He was elected president of the senate in 1980. Sworn in as Governor in 1982, he was re-elected for a second term in 1985. He was elected Governor again in November 1997.

*Birth Date: April 18, 1934*  
*Family: Married; eight children, fifteen grandchildren*  
*Spouse: Sophia*  
*Religion: Catholic*  
*Party: Republican*  
*Re-elected: 1997*  
*Term Expires: January 2002*



## Oregon



**JOHN A. KITZHABER, M.D.**, was born in Colfax, Washington. He received a bachelor's degree from Dartmouth College in 1969 and a medical degree from the University of Oregon Medical School in 1973. Kitzhaber's political career includes service in the Oregon House of Representatives from 1979 to 1981 and in the Oregon State Senate from 1981 to 1993. He served as president of the senate from 1985 to 1993. Kitzhaber was first inaugurated as Governor in January 1995 and was re-elected on

November 3, 1998.

*Birth Date:* March 5, 1947  
*Family:* Married, one child  
*Spouse:* Sharon  
*Religion:* Non-denominational  
*Party:* Democrat  
*Re-elected:* 1998  
*Term Expires:* January 2003

## South Dakota



**WILLIAM J. JANKLOW** was born in Chicago. After serving in the U.S. Marine Corps from 1956 to 1959, he received a bachelor's degree from the University of South Dakota in 1964 and a law degree from the University of South Dakota Law School in 1966. Janklow served as state attorney general from 1975 to 1979 and served two terms as Governor, from 1979 to 1987. He then returned to private practice until his re-election as Governor in November 1994. Governor Janklow was re-elected, once

again, in November 1998, becoming the first South Dakota Governor to be elected four times.

*Birth Date:* September 13, 1939  
*Family:* Married; three children, four grandchildren  
*Spouse:* Mary  
*Religion:* Lutheran  
*Party:* Republican  
*Re-elected:* 1998  
*Term Expires:* January 2003

## Texas



**RICK PERRY** was born in West Texas in 1950, the fifth generation of a farming and ranching family. He attended Texas A&M University, earning a degree in animal science in 1972. Following graduation, he served five years in the United States Air Force, flying C-130 tactical airlift aircraft in the U.S., Europe and the Middle East. Governor Perry was elected to the Texas House of Representatives from a rural, West Texas district in 1985. In 1991, he began to serve the first of two terms as Texas Commissioner

of Agriculture. He was elected Lieutenant Governor in 1998, and was sworn in as Governor of Texas in December 2000, following the election of former Governor George W. Bush as President.

*Birth Date:* March 4, 1950  
*Family:* Married, two children  
*Spouse:* Anita  
*Religion:* Methodist  
*Party:* Republican  
*Term Expires:* January 2003

## Utah



**MICHAEL O. LEAVITT** was born and raised in Cedar City, Utah. He earned a bachelor's degree in business and economics from Southern Utah University in 1978. He is past president and chief executive officer of a large regional insurance firm. His public service included serving as a member of the Utah State Board of Regents, overseeing the state's nine colleges and universities. In his first bid for elective office, Leavitt was elected Governor in 1992. He was re-elected in 1996 and, again, in

2000. Governor Leavitt is a past chair of the Western Governors' Association (1995) and National Governors' Association (1999-2000).

*Birth Date:* February 11, 1951  
*Family:* Married; five children  
*Spouse:* Jacalyn  
*Religion:* The Church of Jesus Christ of Latter Day Saints  
*Party:* Republican  
*Re-elected:* 2000  
*Term Expires:* January 2005

## Washington

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**GARY LOCKE** was born in Seattle and lived his first six years in Yesler Terrace, a public housing project for families of World War II veterans. He received his undergraduate degree in political science from Yale University in 1972 and his law degree from Boston University in 1975. After graduation, Locke worked as a King County deputy prosecuting attorney. Locke served in the Washington House of Representatives from 1983 to 1994, with his final five years as chairman of the House Appropriations Committee. In 1993, he was elected chief executive of King County, the state's largest county. He was elected Governor in 1996 and re-elected in 2000.

*Birth Date: January 21, 1950*  
*Family: Married; two children*  
*Spouse: Mona*  
*Religion: Protestant*  
*Party: Democrat*  
*Re-elected: 2000*  
*Term Expires: January 2005*

## Wyoming

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**JIM GERINGER** was born in Wheatland, Wyoming, and raised on the family farm. He received a bachelor's degree in mechanical engineering from Kansas State University and was on active duty with the U.S. Air Force from 1967 to 1977. In 1979 he went into farming and cattle feeding full time in rural Wyoming. He was elected to the Wyoming House of Representatives in 1983 and had served for six years when he was elected to the Wyoming State Senate. He was first elected Governor in 1994 and re-elected in 1998. Geringer is a past chairman of the Western Governors' Association (1999).

*Birth Date: April 24, 1944*  
*Family: Married; five children, seven grandchildren*  
*Spouse: Sherri*  
*Religion: Lutheran*  
*Party: Republican*  
*Re-elected: 1998*  
*Term Expires: January 2003*



# Acknowledgments

**The Western Governors' Association wishes to thank the following federal agencies, private foundations and corporations for their support last year:**

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Chevron Corporation  
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Federal Emergency Management Agency  
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Johnson & Johnson  
Merck & Company  
National Aeronautics and Space Administration  
National Library of Medicine  
National Mining Association  
Pasteur, Merieux, Connaught  
Pfizer, Inc.  
Phillips Petroleum Company  
PhRMA  
Shering - Plough  
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The Ford Foundation  
The Kerr Center for Sustainable Agriculture  
The National Fish and Wildlife Foundation  
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U.S. Department of Energy, Environmental Management, Carlsbad Field Office; National Transportation Program  
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U.S. Department of Justice, Bureau of Justice Assistance  
U.S. Environmental Protection Agency, Office of Air and Radiation, Region IV, Region IX; Office of Water; Office of International Activities; Office of Air Quality Planning and Standards

**WGA also wants to thank the numerous businesses and other interests who contributed financial and other support for the Western Governors' Association Annual Meeting.**

***WGA would like to recognize for their guidance the staff who serve on various task forces, working groups, and advisory committees. The following advisors and consultants are recognized for going out of their way to be of assistance to WGA:***

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Jim Bill Anderson - Canadian River Cattle Company  
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William Auberle - Northern Arizona University  
Maryanne Bach - U.S. Department of the Interior, Bureau of Reclamation  
Richard Bayless - PacifiCorp  
Gary Beach - Wyoming Department of Environmental Quality  
Michael Bean - Environmental Defense  
George Beck - Colorado State University  
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Rick Brown - Defenders of Wildlife  
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Chuck Burley - American Forest Resources Council  
Ron Burnham - Red River New Mexico Fire Chief  
Barbara Byron - California Energy Commission  
Rick Cables - USDA Forest Service  
Jason Campbell - National Cattlemen's Beef Association  
Phil Carver - Oregon Office of Energy  
James Chavis II - Bureau of Justice Assistance  
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David Christopherson - Province of Saskatchewan  
Gedi Cibas - New Mexico Environment Department  
Bill Clark - Department of Energy, Savannah River  
John Coleman - Regional Aviation Consultant  
Stan Coloff - U.S. Geological Survey  
Gregg Cooke - U.S. Environmental Protection Agency, Region VI  
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John Cox - Confederated Tribes, Umatilla Reservation  
William Craig - Utah Department of Environment

John Crouch - Hearth Products Association  
Tom Curtis - American Water Works Association  
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Dave Danner - Washington Governor's Office  
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Don Furman - PacifiCorp  
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John Glenn - U.S. Bureau of Land Management  
Gary Goldberg - Kennecott Energy Company  
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Gary Graham - Texas Parks & Wildlife  
Kurt Granat - PacifiCorp  
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 Jim Hull - Texas State Forester  
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 Tim Kichline - Edison Electric Institute  
 Kit Kimball - Western Regional Council  
 Larry Kingsland - National Library of Medicine  
 Ann Klee - U.S. Department of the Interior  
 Debbie Kling - Idaho  
 John Kowalczyk - Oregon Department of Environmental Quality  
 Julie Kresge - USDA Food and Nutrition Service  
 Pete Lahm - U.S. Department of Agriculture, Forest Service  
 Wendy Laird - Benner - U.S. Environmental Protection Agency, Region IX  
 Doug Larson - Western Interstate Energy Board  
 Lyle Laverty - USDA Forest Service  
 Jim Lawrence - Council of Western State Foresters  
 Rose Lee - Yakama Nation  
 Paige Lewis - Colorado State Forest Service  
 Daniel Lipka - Office of National Drug Control Policy  
 Ellen Livingston - U.S. Department of Energy  
 Mike Llewelyn - Oregon Department of Environmental Quality  
 Mike Long - Colorado Division of Mine Land Reclamation  
 Bob Loux - State of Nevada  
 Kelly Mader - Kennecott Energy Company  
 John Maddox - Center for the New West  
 Peter Maggiore - New Mexico Environment Department  
 Ralph Marquez - Texas Natural Resource Conservation Commission  
 Jim Martin - Environmental Defense  
 Eluid Martinez - U.S. Department of the Interior, Bureau of Reclamation  
 Ricardo Martinez - California Environmental Protection Agency  
 Toby Martinez - New Mexico Forestry Division  
 Virgil Masayesva - Northern Arizona University  
 C.V. Mathai - Pinnacle West-Arizona Public Service Company  
 Dr. Benjamin Maltz, M.D. - Medical Contractor  
 Melanie McCallum - Alberta Provincial and Intergovernmental Affairs  
 Nancy McCann - Wyoming Governor's Office  
 John McGee - Idaho Governor's Office

Steve McHugh - Senate Indian Affairs Committee  
 Andy McLeod - Trust for Public Lands  
 Dave Miller - New Mexico Governor's Office  
 Jan Miller - Utah Department of Environmental Quality  
 Joseph Montgomery - U.S. Environmental Protection Agency  
 Richard Moore - Prong Horn Engineering, Inc.  
 Don Motanic - Intertribal Timber Council  
 Mike Mullin - Holnam Inc.  
 Wendi Netz - Coeur d'Alene Resort  
 John Nielsen - Land and Water Fund  
 Dianne Nielson - Utah Department of Environmental Quality  
 Steve Niemeyer - Texas Natural Resource Conservation Commission  
 Dan Olson - Wyoming Department of Environmental Quality  
 Fred Ore - U.S. Bureau of Reclamation  
 David Ortega - Senate Budget Committee  
 Beth Osborne - Southern Governors' Association  
 Congressman Butch Otter - State of Idaho  
 Tammy Otmer - Colorado Dept. of Public Health & Environment  
 Martha Pagel - Oregon Water Resources Department  
 Gary Paris - Siemens  
 Vickie Patton - Environmental Defense  
 Ginger Paulsen - Reno Health Passport Manager  
 Rita Pearson - Phoenix, Arizona Pearson-Maguire  
 Steve Pedigo - USDA Forest Service  
 Margie Perkins - Colorado Air Pollution Control Division  
 Dean Perry - Consultant to the regional transmission associations  
 Rich Phelps - USDA Forest Service  
 Bill Pierce - U.S. Department of the Interior  
 Marc Pitchford - Desert Research Institute  
 Reuben Plantico - Consultant  
 Bruce Polkowsky - U.S. Department of Interior, Park Service  
 Anne Pritchett - Office of National Drug Control Policy  
 Michael T. Rains - USDA Forest Service  
 Robert Raisch - Montana Department of Environmental Quality  
 Bob Ramirez - Salt River Pima - Maricopa Indian Community  
 Art Reese - Wyoming Office of Federal Land Policy  
 Dave Reetz - First National Bank & Trust of Powell, WY  
 Scott Rehmus - The David & Lucile Packard Foundation  
 Alan Richardson - PacifiCorp  
 Jean Ridley - U.S. Department of Energy - Savannah River Site  
 Dave Rittenhouse - USDA Forest Service  
 Fred Roach - Los Alamos National Laboratories  
 Barbara Roberts - U.S. Environmental Protection Agency  
 Sarah Robertson - National Interagency Fire Center  
 Randy Rogers - Kansas Wildlife & Parks  
 Mark Roscoe - Bureau of Justice Assistance  
 Al Rosner - Siemens  
 Kathy Ruffalo - Idaho Governor's Office  
 Paul Russinoff - America Online, Inc.  
 Duane Sammons - Idaho State Police  
 John Sattler - U.S. Department of Energy, Fernald, Ohio  
 Rick Sayers - U.S. Fish and Wildlife Service  
 Russ Scarato - Maternal and Child Health Bureau, DHH9  
 Greg Schaefer - ARCH Coal, Inc.  
 Jacqueline Schafer - Arizona Department of Environmental Quality  
 Jeri Schaffner - Coeur d'Alene Resort  
 Jon Schwarz - State of Nebraska  
 Francis Schwindt - North Dakota Health Department  
 Mark Scruggs - National Park Service  
 John Seitz - U.S. Environmental Protection Agency  
 Barbara Selter - Phoenix Maximus  
 Chris Shaver - National Park Service  
 Marty Shultz - Pinnacle West Capital Corp.

Arthur Silverman - Dutko Group  
 Congressman Mike Simpson - State of Idaho  
 Mark Sixel - Sixel, Boggs and Associates  
 Lisa Skiles - Wyoming Department of Workforce Services  
 Barbara Smith - U.S. Department of Energy, CBFO  
 Marsha Smith - Idaho Public Utility Commission  
 Paul Smith - Pinnacle West  
 Ken Stark - Washington Alcohol & Substance Abuse  
 David Steele - SIMG/West Associates  
 Ellen Stein - Consultant  
 Margaret Stewart - Senate Budget Committee  
 Leroy Stokes - USDA, Natural Resources Conservation Service  
 Robert Sullivan - Texas Parks & Wildlife Department  
 John Swartout - Colorado Governor's Office  
 Darrin Swartz - Larson - U.S. Environmental Protection Agency, Region VI  
 Richard Swedberg - U.S. Department of Transportation, Motor Carrier Safety Administration  
 David Temoshok - General Services Administration  
 Dave Tenny - U.S. Department of Agriculture  
 Lynn Terry - California Air Resources Board  
 Reggie Thorpe - Shoshone - Bannock Tribes  
 Pilar Tomas - State of Nuevo Leon  
 Kathleen Trever - State of Idaho, INEEL Oversight  
 Gene Trobia - Arizona State Cartographer's Office, Arizona State Land Department  
 Denny Truesdale - USDA Forest Service  
 Andy Tucker - USDA, Natural Resources Conservation Service  
 Nick Turner - Vera Institute  
 Randy Tweten - National Marine Fisheries Service  
 Congressman Tom Udall - State of New Mexico  
 John Vandekraats - U.S. Department of Energy, Carlsbad Field Office  
 Richard Van Klaveren - USDA, Natural Resources Conservation Service  
 Donald Vereen - Office of National Drug Control Policy  
 John Vimont, NPS Air Resources Division  
 Brian Waidmann - U.S. Department of the Interior  
 Bert Wakeley - Silicon Graphics, Inc.  
 Rebecca Walker - Washington Group, WIPP  
 William A. Wallace - CH2M Hill  
 C. Booth Wallentine - Utah Farm Bureau Federation  
 Steve Walton - Enron Corporation  
 Dick Ward - Bureau of Justice Assistance  
 Lisa Wayne - Council of Energy Resource Tribes  
 Jim Weaver - Weaver Ranch  
 Thomas Webb - U.S. Environmental Protection Agency  
 Lydia Wegman - U.S. Environmental Protection Agency  
 George Weisz - Arizona Governor's Office  
 Chris Wentz - New Mexico Department of Energy, Minerals & Natural Resources  
 Lindon Wiebe - Office of Congressman Tom Udall  
 Robert Wilkinson - Rocky Mountain Institute  
 Pamela Wilcox - Nevada Division of State Lands  
 J. Terry Williams - WGA Health Passport Project Manager  
 Mona Williams - U.S. Department of Energy, National Nuclear Security Administration  
 Terry Winter - California Independent System Operator  
 Nancy Wrona - Arizona Department of Environmental Quality  
 Sue Wyman - Cal EPA  
 Laura Yoshii - U.S. Environmental Protection Agency, Region IX  
 Darlene Yuhas - Pinnacle West  
 Chris Zabawa - U.S. Environmental Protection Agency  
 Al Zemsky - U.S. Environmental Protection Agency, Region IX



## WGA Staff Council 2000-2001

The WGA Staff Council comprises the chief of staff or top policy adviser for each Governor and meets between the Governors' annual and winter meetings to review and guide WGA activities. The council reviews proposed work plans, budgets, and policy resolutions; works out interstate differences on regional issues; and provides guidance to WGA staff. Council recommendations are conveyed to the individual Governors, as well, to keep members abreast of WGA activities. Representing each Governor's office are:

### **ALASKA**

Johnny Ceffalio

### **AMERICAN SAMOA**

Pati Faiai

### **ARIZONA**

Scott Celley

### **CALIFORNIA**

Deborah Slon

### **COLORADO**

Rick O'Donnell

### **GUAM**

Mary Eva Candon

### **HAWAII**

Brenda Lei Foster

### **IDAHO**

Gary Smith

### **KANSAS**

Joyce Glassock

### **MONTANA**

Ed Bartlett

### **NEBRASKA**

Lauren Hill

### **NEVADA**

Michael Pieper

### **NEW MEXICO**

Jennifer Salisbury

### **NORTH DAKOTA**

Bill Goetz

### **NORTHERN**

### **MARIANA ISLANDS**

Michael Malone

### **OREGON**

Steve Marks

### **SOUTH DAKOTA**

Pam Roberts

### **TEXAS**

V.A. Stephens

### **UTAH**

John Harja

### **WASHINGTON**

Bob Nichols

### **WYOMING**

Margaret Spearman

## Western Governors' Association Staff

James M. Souby, *Executive Director*

Nathan Christiansen, *WIPP Program Specialist*

Don Crane, *Consultant, Washington, D.C. Office*

Patrick Cummins, *Program Manager — Western Regional Air Partnership, Air Quality Initiative, Mexico Air Quality Projects*

Karen Deike, *Director of Communications*

Carolyn Duffin, *Senior Legislative Assistant, Washington, D.C. Office*

Margo Ling, *Accounting and Administration*

Michelle Greenlee, *Administrative Secretary*

Rich Halvey, *Project Manager — Air Quality*

Deborah Kinsley, *Administrative Secretary*

Toni McCammon, *Office Manager/Executive Secretary*

Shaun McGrath, *Program Manager — Water Issues, Drought, Drug Policy*

Christopher McKinnon, *Program Manager — Centers for Excellence in Rural America, Health Passport Project, Mining Regulations, Technology Policy*

Kristine Newton, *Financial Manager*

Paul Orbuch, *Counsel — International Trade, Lands & Water Issues, Border Environment Dialogue*

Ronald Ross, *Program Manager — Nuclear & Hazardous Waste, Transportation*

Mary Yelken, *Environmental Programs Advisor — Interstate Technology & Regulatory Cooperation Circuit Rider*

## Loaned Executives

Trish Aspland, *U.S. Forest Service — Forest Service Advisor*

John Osterberg, *Bureau of Reclamation — Water Consultant*

Randy Randall, *Natural Resources Conservation*

*Service — Natural Resources Consultant for Open Lands and Stewardship of Natural Resources, High Plains Partnership for Species at Risk*



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